

## Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 NSAE-00 NSCE-00 SSO-00 USIE-00

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INFO AMEMBASSY HELSINKI IMMEDIATE

AMEMBASSY BONN

USNMR SHAPE

USCINCEUR

USLOSACLANT

C O N F I D E N T I A L USNATO 3990

E.O. 11652: GDS

TAGS: NATO, PARM, CSCE, PFOR

SUBJECT: IMPLEMENTATION OF CONFIDENCE BUILDING MEASURES

HELSINKI FOR SECRETARY'S PARTY

REFS: A) STATE 177697 (NOTAL); B) USNATO 3954

SUMMARY: POLADS ON JULY 29 HAD PRELIMINARY DISCUSSION OF ALLIES' IMPLEMENTATION OF CONFIDENCE BUILDING MEASURES. INTERNATIONAL MILITARY STAFF (IMS) REP SAID THERE WERE TWO NATIONAL (ONE FRG AND ONE US) MANEUVERS WHICH WOULD REQUIRE NOTIFICATION UNDER CBMS AGREEMENT DURING NEXT SIX MONTHS. FRG REP WILL TRY TO OBTAIN FROM BONN A MODEL TEXT FOR NOTIFICATION OF A MANEUVER. INTERNATIONAL STAFF (IS) WILL TRY TO IDENTIFY BASIC ISSUES TO BE ADDRESSED IN IMPLEMENTING CBM ON EXCHANGE OF OBSERVERS. ACTION REQUESTS: WASHINGTON GUIDANCE, IF POSSIBLE IN TIME FOR AUGUST 5 POLADS, ON: (A) FURTHER BILATERAL COORDINATION WITH FRG ON REFORGER; AND (B) ANNOUNCEMENT OF MANEUVERS OVER 25,000 MEN, OPTIONAL ANNOUNCEMENT OF SMALLER MANEUVERS, AND MODALITIES OF EXCHANGE OF OBSERVERS. CONFIDENTIAL

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END SUMMARY

1. PRIOR TO JULY 29 POLADS, WE INFORMED FRG DEL OFFICER (HUBER) THAT THE US INTENDS TO DISCUSS REFORGER EXERCISE BILATERALLY WITH

THE FRG PRIOR TO CONSULTATIONS IN NATO (REF A, PARA 3).

2. IN POLADS, INITIAL ALLIED REACTION TO PROPOSAL FOR DISCUSSION OF IMPLEMENTATION OF CBMS WAS FAVORABLE, THOUGH ONLY A FEW ALLIES HAD INSTRUCTED COMMENTS. THERE WAS WIDESPREAD SENTIMENT THAT UPCOMING MANEUVERS BY NATO COUNTRIES MADE COORDINATION OF VIEWS URGENT AND IMPORTANT.

3. IMS REP (COL. WOLF--BELGIUM) REPORTED THAT AVAILABLE INFORMATION INDICATES THERE ARE NO NATO MULTINATIONAL MANEUVERS SCHEDULED DURING THE NEXT SIX MONTHS WHICH WOULD REQUIRE NOTIFICATION UNDER THE CBMS AGREEMENT. HE IDENTIFIED, HOWEVER, TWO NATIONAL MANEUVERS WHICH EACH INVOLVE MORE THAN 25,000 MEN AND WILL THUS REQUIRE NOTIFICATION: A) FRG EXERCISE GROSSE ROCHADE IN SEPTEMBER; AND B) US EXERCISE REFORGER 75 IN OCTOBER.

4. CANADIAN REP (FOWELL) SAID HIS AUTHORITIES CONSIDER RIGOROUS ALLIED IMPLEMENTATION OF CBMS FROM THE OUTSET TO BE VERY IMPORTANT BECAUSE OF PRECEDENT THIS WOULD SET FOR ALL OF CSCE IMPLEMENTATION. AS AID TO DISCUSSION, HE CIRCULATED AN ANALYSIS BY CANADIAN CSCE DEL OF ISSUES INVOLVED IN NOTIFICATION OF MANEUVERS (TEXT TRANSMITTED SEPTEL). CANADIAN REP SUGGESTED IMS MIGHT ATTEMPT TO DRAFT A MODEL TEXT FOR NOTIFICATION OF A MAJOR MANEUVER. THIS COULD BE DISCUSSED BY ALLIES AND PERHAPS ADOPTED FOR USE BY NATO COUNTRIES. IMS REP RESPONDED THAT HIS OFFICE DOES NOT HAVE NECESSARY DOCUMENTS AND INFORMATION READILY AT HAND AND INDICATED FASTER RESULTS COULD BE OBTAINED IF ONE OF LARGER ALLIED GOVERNMENTS INVOLVED, SUCH AS FRG, PREPARED MODEL TEXT OF A NOTIFICATION. FRG REP SAID HE WOULD ASK HIS AUTHORITIES IF THEY COULD PRODUCE SUCH A DRAFT EXT.

5. FRG REP ALSO NOTED ALLIES WOULD NEED TO DISCUSS MODALITIES FOR EXCHANGE OF OBSERVERS AT MILITARY MANEUVERS. HE RECALLED THAT POLADS IN LATE 1974 HAD PRODUCED A PAPER ON THIS SUBJECT WHICH HAD OUTLINED VARIOUS POSSIBILITIES (PAPER IS ISD 94, SECOND REVISION, DECEMBER 1974, TEXT OF WHICH WE WILL REPEAT TO ADDRESSEES BY SEPTEL). THIS PAPER, FRG REP NOTED, SET OUT VIEWS CONFIDENTIAL

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OF ALLIED GOVERNMENTS BUT THERE IS NOW A NEED FOR A CONCISE STATEMENT OF THE ESSENTIAL ISSUES. HE SUGGESTED THAT IS TRY TO PRODUCE SUCH A PAPER.

6. US REP SAID WE AGREE WITH CANADIAN VIEW ABOUT IMPORTANCE OF CBM IMPLEMENTATION AS PRECEDENT FOR ALL OF CSCE AND STRONGLY ENDORSE PROPOSAL FOR AN ALLIED CONSULTATION ON APPLICATION OF CBMS. IN ADDITION TO NOTIFICATION OF MANEUVERS OVER 25,000 AND EXCHANGE OF OBSERVERS, HE NOTED, ALLIES SHOULD ALSO CONSULT ON OPTIONAL ANNOUNCEMENT OF SMALLER MANEUVERS. US REP URGED THAT, IN VIEW OF SHORT TIME REMAINING BEFORE START OF AUTUMN MANEUVERS, ALLIES REQUEST INSTRUCTIONS SO THAT FULL DISCUSSION CAN TAKE PLACE AT NEXT POLADS MEETING AUGUST 5.

7. COMMENT: JULY 29 DISCUSSION WAS USEFUL IN GETTING ALLIES TO  
FOCUS ON IMPORTANCE AND URGENCY OF IMPLEMENTATION OF CBMS.  
BECAUSE US AND FRG ARE PRIMARILY INVOLVED IN UPCOMING MAJOR MANEUVERS

,  
SMALLER ALLIES IN PARTICULAR WILL PROBABLY LOOK TO WASHINGTON  
AND BONN TO TAKE THE LEAD IN NATO DISCUSSIONS.

8. ACTION REQUESTS: WASHINGTON GUIDANCE, IF POSSIBLE IN TIME  
FOR AUGUST 5 POLADS, ON:

(A) FURTHER BILATERAL COORDINATION WITH FRG ON REFORGER; AND

(B) ANNOUNCEMENT OF MANEUVERS OVER 25,000 MEN, OPTIONAL  
ANNOUNCEMENT OF SMALLER MANEUVERS, AND MODALITIES OF EXCHANGE  
OF OBSERVERS.  
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